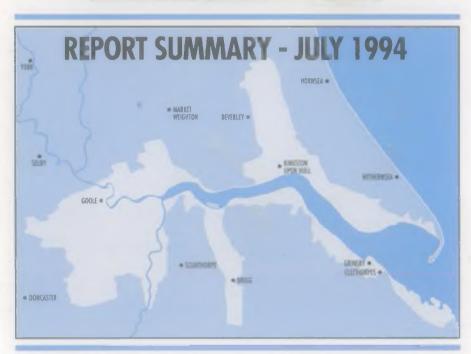
HUMBER ESTUARY CATCHMENT MANAGEMENT PLAN





National Rivers Authority



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INTRODUCTION

Catchment Management Planning aims to create a consistent framework within which all the NRAs functions and responsibilities can be applied in a coordinated manner within a particular catchment area.

The current state of the water environment and associated land is systematically analysed and compared with appropriate standards. These standards are also expressed as a vision statement for the catchment. Where these standards are not being met or are likely to be affected in the future, the shortfalls, together with options for action to resolve them, are presented as issues in a table at the end of this brochure.

YOUR VIEWS

Formulation of this Plan involves consulting and working with many public bodies and individuals. Your views on the issues identified are welcomed. You may also wish to comment on other matters affecting the water environment in the catchment area which you think should be examined by the NRA.

Please write to the following address, from which a full copy of the consultation report may be obtained:

Bill Forbes, Area Manager, Humber Estuary Catchment Management Plan, National Rivers Authority, Olympia House, Leeds. LS12 6DD

Comments should be received by the 31 October 1994



Humber Bridge

WHAT IS CATCHMENT PLANNING?

River catchments are subject to increasing use by a wide variety of activities, many of which interact giving rise to some conflicts. The many competing demands on water resources and the interests of users and beneficiaries must be balanced.

Catchment management involves the NRA in working with many people and organisations and in using its authority to ensure rivers, lakes, coastal and underground waters are protected, and where possible improved, for the benefit of present and future users.

The NRA uses its resources to:

- Respond promptly to all reported pollution incidents and to emergencies due to flooding.
- Control pollution by working with dischargers to achieve improvements and monitor effluent compliance with standards
- Maintain existing assets and invest in new ones to provide flood protection, manage and develop water resources and provide other NRA services.
- Monitor, survey and investigate the existing quality of controlled waters to determine short and long term changes.
- Determine, police, enforce and review conditions of water abstraction licences, discharge consents and land drainage consents in order to achieve operational objectives.
- Develop fisheries, promote recreation, navigation and conservation.



Trent Falls

THE CATCHMENT

This Plan covers the area down to the mouth of the Humber Estuary, which is conventionally taken as a line drawn between Spurn Point and Donna Nook, to the upstream points of salt water penetration which are Keadby Bridge on the River Trent and Boothferry Bridge on the River Ouse. For flood defence purposes only, the Plan area has been extended on the River Ouse up to Aires Mouth, as this provides a natural flood defence boundary.

Consideration is given to the impact of a range of activities that either have occurred or may occur within the flood plain ie. the area that potentially would be flooded at high water. This area is particularly important for flood defence, conservation, development, and recreation. An assessment of the importance of the Humber Estuary in terms of the quality of the North Sea is also provided.

Clearly the catchment under consideration is not a normal river catchment and contains somewhat artificial boundaries. The impact of its tributaries, the Ouse and the Trent, and also those rivers discharging from the north and south banks to the Humber itself are considered. Adjacent catchments will be considered in more detail in their own Catchment Management Plans produced by the National Rivers Authority within the next three years.

The Humber Estuary receives run-off from the Trent and Yorkshire Ouse river systems, a fifth of the area of England. This is the largest catchment of any UK



estuary. The Humber itself is a valuable resource for the community, fisheries and wildlife, and is of international importance for a number of species of birds. The location of the Estuary and the size of its input of freshwater makes the Humber of great significance in relation to the environmental management of the North Sea.

CATCHMENT VISION FOR THE HUMBER ESTUARY

The NRA's vision for the Humber Catchment during the lifetime of this Plan is to work towards the sustainable management of the Humber, balancing the legitimate interests of all who use the Estuary. To achieve this vision the following actions are considered necessary:

- To maintain and enhance the national and international status of the Estuary for its bird population and conservation interest.
- To improve existing flood defences to accommodate rising sea levels and to maintain and/or improve their structural integrity.
- To reduce the discharge of dangerous substances to the North Sea.
- To improve the water quality of the tidal Ouse.
- To restore a run of migratory salmonids, ie. salmon and sea trout, through the Humber Estuary.



Sanderling roost at Cleethorpes



Armoured defences along the Humber Estuary

- To set minimum residual flows for the Trent and Ouse which balance all water related interests.
- To ensure that the recreational potential of the Humber Estuary is fulfilled.
- To work with all relevant parties to implement the principles of sustainable development particularly by establishing stronger links with local communities and their representatives.
- To balance the needs of industrial, urban, and agricultural development with the requirements of the Humber wetlands and sites of archaeological importance.
- To provide a management strategy to ensure a sustainable population of shrimp, shellfish, and lugworm and thereby protect this valuable link in the food chain.
- To improve our knowledge of the relationship between sedimentary processes, rising sea levels, and the natural boundaries of the Estuary.

The health of the North Sea has increasingly been called into question in recent years. On occasion it has been alleged that the Humber has contributed to a decline in that health. Sometimes it has been difficult to refute the allegations; either due to their nonspecific nature; or due to the limited availability of counter-balancing



Sea Vigil



Jetty and industrial area

evidence. The NRA's vision for the future for the waters of the Humber and adjacent North Sea is one where these allegations can no longer be made because:

- The record shows reducing domestic and trade effluent loads being discharged to these waters.
- The results of chemical monitoring show the restoration of water quality achieved over the past decades are being maintained and that further improvements are occurring.
- The results of biological monitoring show a healthy and diverse life throughout the waters and their sediments.
- The widespread publication of the results of monitoring and of effluent reduction programmes creates a general awareness of the well being of the Humber and the surrounding parts of the North Sea.

The Sea impinges on NRA responsibilities in other ways:

- It can breach sea defences causing flooding of the large areas of Humberside that are at or below sea level.
- It creates productive fisheries both within the Humber and in adjacent coastal waters.

The NRA will exercise its responsibilities so as to prevent or mitigate the first and to ensure the continuation of the second.

LAND USE AND DEVELOPMENT

The area covered by the Plan lies predominantly within the administrative boundary of Humberside County Council with a small area within the Lincolnshire boundary.

The Estuary itself is the third largest shipping complex in Britain. The availability of large flat areas adjacent to the deep water navigation and the proximity of water for abstraction and effluent disposal gives the Humber Bank significant potential for further expansion. The area is served by a road infrastructure providing motorways along both banks and the electrified east coast rail line.

Both banks of the Estuary are extensively developed. A 15km length of the South Bank, between the ports of Grimsby and Immingham and the jetties at North and South Killingholme, is now one of the major concentrations of industrial activity within the region. Along the North Bank, docks occupy a 4.5km length

through Hull behind which lies an array of industry typical of a large sea port-fishing, petrochemicals etc. Other notable industrial activity along the Estuary includes that of British Aerospace at Brough, the docks at Goole and the Kimberly Clark works at Barton on Humber; and along the Trent the gas fired power station under construction at Keadby and the chemical storage and blending plants at Grove and Gunness Wharves.

Agriculture throughout the catchment is mainly arable with the occasional intensive farming practice such as piggeries, poultry and horticulture. The land is low lying and relies upon artificial drainage provided by Internal Drainage Boards.



Industry and the Estuary

WATER RESOURCES

Freshwater flows to the Humber Estuary are principally from the catchments of the Yorkshire Ouse and River Trent. Both the southern industrial tributaries of the Yorkshire Ouse, and the River Trent contain significant "artificial" components. These are caused by the discharge of effluents within these catchments of water which had been imported from other catchments.

The salty nature of the water in much of the catchment limits its use for direct abstraction. There are four large industrial cooling water abstractions (two of which are power stations) direct from the Humber Estuary.



WATER QUALITY

The overall quality of the Humber Estuary is largely determined by the quality of the rivers draining via the Ouse and Trent river systems. The quality of the Yorkshire Ouse gives cause for concern. Dissolved oxygen levels have been low in the tidal Ouse for many years, largely due to the poor quality of effluent discharged from sewage treatment works on its tributaries, particularly the Aire and the Don, plus some strong organic discharges in the Selby area. The Plan identifies options for remedying this situation.

An assessment is made of the discharge of dangerous substances to the Estuary and ultimately to the North Sea. A comparison with other estuaries and options for reducing the loads of dangerous substances in effluents are provided.

In determining monitoring and management strategies for the Humber catchment, it is recognised that in the Estuary, it is the biological life that is the most valuable resource, where as in the tributaries protection of the freshwater itself becomes more important.

Consequently monitoring of the biology of the Estuary is considered vital. The Humber Estuary is found to be very productive biologically with at least 180 species of invertebrates being recorded. The high silt content of the water results in layers of mud on the estuary bed and it is in this layer of mud that very high

densities of individuals are to be found, up to 300,000 individuals per square metres. The abundance is reflected in the number of predators which are found in the Estuary, notably birds and fish.

FLOOD DEFENCE

Within the Humber Estuary Catchment Management Plan boundary an area of some 805 square kilometres lies below high spring tide level and is therefore potentially at risk from tidal inundation. This area includes parts of Grimsby, Cleethorpes, Hull and Goole and the highly industrialised section along the South Bank between East Halton and Grimsby plus much high grade agricultural land.

The existing defences in the Estuary vary widely in both their type and size. The smallest defences are relatively low earth banks. The most complex is the Hull Barrier which is lowered at times of high risk. Much of the existing defences are fronted by mud flats and saltmarsh some of which are designated as Sites of Special Scientific Interest (SSSIs) and soon to be designated Special Protection Areas (SPAs) and RAMSAR sites. Any works to the defences must include due consideration of the effect upon these conservation areas.

Historically structures have been replaced following a major failure. The 1953 East Coast flooding resulted in significant upgrading of the Humber defences. Many of these defences are reaching the end of their design life and will require increasing repair and eventual replacement. In addition to the deterioration of the



Hull Barrage

existing defences are the effects of rising sea levels and loss of foreshore which is steadily and continuously eroding the standard of protection given.

The NRA is pursuing a holistic strategy for improving the Humber tidal defences based on an understanding of the physical processes operating within the Estuary. This will take into account the many uses of the Estuary, particularly its importance to nature conservation and wildlife.



Small fishing boat

FISHERIES

Marine species of fish dominate the composition of the fish stocks particularly in the outer Estuary, with estuarine and freshwater fish also present. The outer Estuary is of particular importance as a nursery area for North Sea plaice. Plaice, dab and sand goby are the three most abundant species. Sole and cod are also target fish for sea anglers.

Migratory fish such as eels, salmon and flounder also frequent the Estuary. The former in particular are fished for but mainly on a part-time basis. A prolific salmon fishery existed up until the end of the nineteenth century but following a significant decline no commercial fishery exists. Strategies are being proposed to restore the fishery.

The shrimp fishery is now exploited commercially although at a low level but the shell fish fishery is now much reduced following a decline in stocks.



Dunlin-Wader roost at high tide

CONSERVATION

The Humber Estuary is renowned for the bird populations which it supports both during migratory passage and as their winter residence. As such it is of national and international importance. Based on the number of birds it supports it is one of the top five estuaries in the United Kingdom.

The extensive intertidal mudflats, fringing marsh, reed bed and open water habitats provide year round sources of food, safe roosts and breeding sites for waterfowl and passerine species. The protection of these habitats is essential to the maintenance of the status of the Humber Estuary and the international importance of the bird populations. In addition, opportunities exist to enhance these habitats not only as part of the Flood Defence strategy but in collaboration with other organisations and individuals.

The importance of nature conservation in the Humber Estuary has been recognised by a number of international and national designations eg. the entire Estuary qualifies as a Special Protection Area and parts have been proposed as RAMSAR sites under the Ramsar Convention on Wetlands of International Importance. National designations include 7 Sites of Special Scientific Interest. There are also 9 Wildlife Trust reserves, a designated Heritage Coast, RSPB reserves, and part of the Upper Humber is a wildfowl refuge.

There are a large number of archaeological interests in and around the Estuary. These are potentially under threat from a range of activities and it is necessary to identify undiscovered sites prior to development work being carried out.

NAVIGATION, RECREATION AND EDUCATION

A number of specific locations attract significant visitors drawn either by the spectacular scenery or the importance of the Estuary for waders and wildfowl. In addition, the Humber Bridge is an important visitor attraction in its own right. Use of the Humber for sport and recreation remains comparatively undeveloped because the waters are difficult for navigation as a result of shifting sand banks, high levels of commercial shipping and strong tidal currents.

Recreational sea angling occurs mainly in areas of easy access and coarse fishing takes place on the drains and streams entering the Estuary and on the many lakes and pits bordering the banks.

Sailing and cruising does take place in the Estuary and the latter also in the navigable lower sections of rivers entering it. A number of marinas and moorings occur within the Estuary. In addition, the Estuary has an EEC recognised bathing water beach at Cleethorpes.

The Humber is one of the UK's foremost commercial waterways with approximately 18% of all cargo entering and leaving the UK passing through the ports and wharves of the Humber. Associated British Ports (ABP) are the navigation authority who carry out an extensive programme of depth monitoring and dredging to provide sufficient depths for safe passage of vessels.



Spurn Head

The need to recognise the existing uses and potential changes in the future has focused attention on the requirement for the many organisations and interests of the Estuary to work together and it is anticipated that this Plan will help in this process.

SSUE	R&D to define methodology and NRA to develop a River Minimum Flow Objective policy.	
SSUE 1: A methodology is required to set Minimum Residual Flows to the Estuary to take account of all water uses.		
	Regions to develop and use existing/new methods.	
ABBREVIATIONS USED ABP Associated British Ports EQS Environmental Quality Standards FRCN Fisheries, Recreation, Conservation and Navigation HMIP Her Majesty's Inspectorate of Pollution IDB Internal Drainage Board MAFF Ministry of Agriculture, Fisheries and Food MRF Minimum Residual Flow PML Plymouth Marine Laboratory	Central R & D just to develop broad framework/concept. Regions implement within that framework Do Nothing.	
ISSUE 2: To set Minimum Residual Flows for the Trent and Ouse which balance all water uses.	Set MRFs.	
	Do nothing.	

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA	Methods established to enable MRF's to be set.	Potentially protracted process to develop and refine sustainable methods to ensure striking a balance of all interests, on all rivers. Costs.
NRA	Methods available sooner/ or already in existence. Specific to local geography and interests.	No 'NRA' method Not cost effective nationally. No consistent NRA approach.
NRA Regions	Ability to adopt flexible approach to local circumstances, within broad framework concepts.	
	No cost.	No agreed framework available to deal with often conflicting requirements of the water environment from different interests.
NRA	Water related interests balanced. Framework laid down in which applications for abstraction and discharge can be determined. Wide public consultation ensures ownership/co-operation and agreement.	Potential difficulty in striking balance for all interests at all times. Potential straight-jacket effect o general methodology in local circumstances.
	Flexibility to manage different interests.	Poor framework in which to dea with applications for water abstraction and discharge and to sustain/improve FRCN interests.

SSUE 3: The level of accuracy of gauging of freshwater flows to the Estuary needs to be improved	Ouse: Calibration and continuous upgrading of quality of flow measurements at the tidal
	limits Trent: Improve NMuskham from open channel rated sections to ultrasonic flow gauge Do nothing
SSUE 4: Vater quality of the Tidal Ouse requires improvement	Reduce effluent loads Increase river flows
SSUE 5: Cleethorpes bathing beach fails the European Bathing Vater Directive Note: Completion 1995	Improve sewerage and sewage treatment at Cleethorpes
SSUE 6: Reduce the discharge of dangerous substances oltimately to the North Sea	Reduce discharges of dangerous substances in effluents by application of:
	a) Best available techniques
	b) Waste minimisation programmes
	c) Integrated Pollution Control
	Do nothing

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA	Small improvement in accuracy of measurement	Cost to NRA
NRA	Improved accuracy of measurement Improved control of abstractions under licences with flow restrictions	Cost to NRA
		Insufficiently accurate measurement of flows to the Estuary
NRA/Yorkshire Water Industry	Achieve objectives	Cost to dischargers
NRA	Increased dilution	Restriction of abstractions Cost of augmentation
NRA/Anglian Water Services	Bathing water complies with targets	Cost
NRA/HMIP/Dischargers	Reduce concentration in food chain Reduce input to North Sea Achieve EQS	Cost
		Cost to industry increases as concentration decreases
	Reduce costs to industry	Viability decreases as concentration decreases
		UK fails to meet its commitmen to the Ministerial declaration or the North Sea

SSUE	OPTIONS
SSUE 7: Autrient data are inadequate to determine the eutrophic tatus of the Humber Estuary and its adjacent coastal	Use existing NRA nutrient data to establish status
waters for Urban Waste Water Directive and North Sea Declaration purposes	Use all data readily available from NRA, MAFF (JoNuS project) ¹ and PML (LOIS project) ²
	Continue existing monitoring for three more years
	Increase monitoring
	Do nothing
SSUE 8:	Form a unitary authority to be responsible
Different standards of flood protection are ascribed to adjacent lengths of flood defences because the responsibility for flood defences rests with a number of	for all sea/tidal defences
organisations	Liaise with other bodies and try to mutually agree approach and standards
	Do nothing

¹ Joint Nutrient Study

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA	Quick Cheap	Uses only some of the existing data High risk of wrong result
NRA	Makes best judgement of status currently possible	Risk of wrong result due to short time frame of data
NRA/PML	Create a five year data set on which to judge status Reduces risk of bias due to 1992 or 1993 being abnormal years	No final decision for three years No reduction in monitoring costs
NRA/PML	Shortens time frame within which a decision could be made Increases robustness of decision	Increased cost
	No new expenditure on monitoring Existing expenditure is reduced	Very high risk of wrong result and inappropriate expenditure or effluent improvement
NRA/Government	Consistency of purpose and standards One stop shop for customers	Resource and set up costs Legislative change required
NRA/Riparian owners/ Local Authorities	Consistency of purpose and standards One stop shop for customers	Limitations of existing legislation Obtaining third party commitment to increased investment
	No resource implications	An uncoordinated and inconsistent approach toward determining standards and levels of defence will remain

ISSUES AND OPTIONS		
ISSUE	OPTIONS	
ISSUE 9: a) Existing defences will need to be substantially improved if the NRA is to maintain standards to accommodate rising sea levels	Improve existing defences to the justifiable design standard Accept the reduced standard of protection	
b) The structural integrity of the defences needs improving to lessen the risk of flooding due to their failure through reaching the end of their useful life	and maintain at the reduced standard	
	Consider managed retreat	
	Patch and repair defences / do little	

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA /ABP/Industry/ Crown Estates	This will optimise the level of protection	Cost May have adverse effect on other coastal processes
NRA/ABP/Industry/ Crown Estates	Lower cost than above option in the short term Effectiveness of flood warning will decrease	Increased risk of overtopping Increased likelihood of sudden failure with consequent risk to life and property
NRA/ABP/Industry/ Crown Estates	Possible environmental gain	Possible environmental loss Detrimental to landowners and the community Limited option, not always appropriate Legal framework unclear Effect on coastal processes is unknown
NRA/Others		Possible environmental loss Detrimental to landowners and community Limited option, not always appropriate Effect on coastal processes is unknown Increased risk of flooding

Improve existing defence Undertake works to the foreshore
Undertake works to the foreshore
Consider managed retreat
Do nothing
Initiate a study to predict the impact on flood defences, navigable channels and estuarine habitats
Wait and see

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA/Others	Maintains existing level of protection	Cost May have an adverse effect on other coastal processes
NRA/Others	Maintains existing level of protection Maintains environmental benefit of foreshore	Environmentally contentious
NRA/Government/Others	Possible environmental gain	Possible environmental loss Detrimental to landowners and the community Limited option, not always appropriate Legal framework unclear Effect on coastal processes is unknown
NRA/Government	Possible environmental gains	As above Reduced standard of protection
NRA/English Nature/ABP/ Local Authorities/MAFF	Improved knowledge of impact will aid the decision making of all parties Could produce a coordinated approach by interested parties	The long term cost/benefit of an study is indeterminate Lack of any suitable modelling techniques
	There may be greater benefit to all parties by waiting for improved understanding of the processes involved Provides time for a management framework for the Estuary to be established	May be long term cost disadvantages Reduced level of protection Reactive works may prove more expensive Environmental loss Increased possibility of breaches with consequent risk to life and property Continued high cost of dredging

ISSUE	OPTIONS
Coastal erosion along the Holderness Coast is linked to the overall sediment balance in the Humber Estuary Demands to provide coastal protection along that coastline may conflict with the flood defence and	Initiate a study to evaluate the extent of the problem
environmental needs of the Estuary	Wait and see
ISSUE 13: Development and upgrading of land behind defences may be inconsistent with the current level of protection offorded	Liaise with Planning Authorities to ensure there is consistency between Structure Plansand Catchment Management Plans
	Encourage appropriate development in low risk areas
	Improve the standards of the defence a) Through Developer contributions
	b) Through Local Council funding
	c) Through NRA funding

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA/Others	Improved knowledge will aid the decision-making of all parties	The long term cost-benefit of any study is indeterminate Lack of suitable modelling techniques
	There may be greater benefit to all parties by waiting for improved understanding of the processes involved Provides time for a management framework for the Estuary to be established	May be long term disadvantages Reduced level of protection Reactive works may prove more expensive Environmental Loss Increased possibility of breaches with consequent risk to life and property
NRA/Planning Authorities	Consistent approach	
Local Planning Authorities/NRA	Environmental benefits Reduced risk to new development	
NRA/Others		
	Developer pays	Cost to individual companies may be too high
	Coordinated approach can be most realistic and appropriate way of obtaining development funds	Competing Local Authority priorities Unrealistic

ISSUE	OPTIONS
ISSUE 14: Opportunities exist to improve the conservation value of the Estuary	
Sub-issue 1: Embankment of the Estuary has lead to the lass of complex wetland habitats such as saltmarshes	Managed retreat to natural profile or new line of defence
	Managed creation of new habitats on landward side of bank on the back of capital and maintenance schemes e.g. borrow pits, tidal storage/flushing reservoirs Maximisation of existing wetland habitat through joint projects e.g. Barton Claypit
	Encourage landowners to restore/create wetlands and grazing marshes on either side of embankments
Sub-issue 2: Opportunities exist to improve the habitat diversity of coastal corridors	New embankments or repair to existing structures to be to a varying profile with less steep slopes
	Review the design and management of NRA banks
	Restore and enhance during maintenance or Capital works

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
Landowner/NRA/MAFF/ Countryside Commission/Govt	Restoration of wetland habitats Full integration of salt to freshwater flora and fauna	Cost Limited number of viable site Full impact unknown Effects on rural economy
NRA/Landowner/MAFF/ Countryside Commission	Restoration of freshwater habitats Increased integration of bird fauna e.g. high tide feeding roosting sites	Cost Partial solution
NRA/English Nature/ Landowners/County Trust/ Local Authorities/	Maintenance / enhancement of target species e.g. bittern, bearded tit etc.	Cost Partial solution
Countryside Commission	Development of management expertise	
Landowners/NRA/MAFF/ Countryside Commission etc.	Restoration of wetland habitats Increase integration of bird fauna	Cost Partial solution
NRA/Riparian owners/District Councils /Crown Estates/MAFF	Suitable for hay cropping Increased environmental asset	Cost
NRA/MAFF	Identify conservation improvements	Cost
NRA	Increased environmental asset	Cost

SSUE	OPTIONS
SSUE 15: ilt build up in havens restricts access to recreational raft and inhibits land drainage	Creation of tidal storage/flushing lagoons to prevent silt build-up
	Dredging tidal channels
	Re-align tidal channels with training walls
	Pumped freshwater autfall to tide
ISSUE 16: Industrial, urban and agricultural development may have an adverse effect on the local environment, for example loss of Humber wetlands and sites of archaeological importance	Work with other interested parties to create coordinated land-use strategies
	Develop zonal restrictions

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA/Recreational Interests/ IDB's	Improves recreational access Increases salt/brackish wetland habitats Maintenance/enhancement of target (rare) brackish species Increases integration of bird, fish fauna between fresh and salt water Maintain estuarine channels - reduces dredging, etc.	Cost Saline intrusion into freshwater habitats Ongoing maintenance
NRA/ABP	Short term cost Improves recreational access Improves drainage	Temporary solution Access problems Loss/disturbance to environment/habitat
NRA	Speed flows to scarify channel Improves access for future dredging Improves recreational access	Cost Loss/disturbance to environment/ habitat Will not maintain silt free channel in low flow conditions
NRA	Maintain adequate outfall	Cost Long term effect on Haven morphology and does not solve access for craft
Local Authorities/NRA/ English Nature /Landowners	Maintain/enhance the water environment - 1991 Water Resources Act Maintain bio-diversity Protect important archaeological sites	Cost/time
NRA/Local Authorities/ Landowners/Developers	Strategic approach Conserve and create wetlands Conserve important archaeological sites	Restriction to some development

SSUE	OPTIONS
SSUE 16 continued	Encourage landowners to create sanctuary areas
ISSUE 17: Managed exploitation of shrimp, shellfish and lugworm would allow sustainable development and protect natural predators e.g. birds and fish	Research/monitor
	Investigate methods of Regulation
	Zone areas for exploitation
	Develop Marine Nature Reserves
ISSUE 18: The suitability of fish and shellfish for human consumption has been reduced by bacteria and other	Research/Monitor
contaminants	Improve quality of effluent
	Do nothing
ISSUE 19: Flounder populations have declined on watercourses	Construct 'fish passes' as appropriate'
where free access from the Estuary has been restricted	Do nothing
ISSUE 20:	Research/study fish populations
Insufficient information exists on fish species in tidal rivers and the Humber Estuary	Do nothing

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
Land owners/NRA/English Nature/Countryside Commission/ Local Authorities	Reduced disturbance Benefits to other flora and fauna	Cost Limitation on development
Sea Fisheries Committee/ MAFF/NRA	This will lead to a better understanding of the Estuary's fisheries Lead to sustainable exploitation	Time to react to known over exploitation
Sea Fisheries Committee/ MAFF/NRA	Target suitable and effective regulation	
Sea Fisheries Committee/ MAFF/NRA	Protect sanctuary areas Strategic approach to exploitation	Restriction to Commercial Fisheries
MAFF/NRA	Protect sanctuary areas	Restriction to Commercial
	Strategic approach to exploitation	Fisheries
Environmental Health/ MAFF/NRA/Research establishments	Assess suitable consumption levels	Cost Potential restriction on Commercial Fisheries
NRA/Dischargers	Reduced contamination	Cost to dischargers
	No expenditure	Potential health risk
NRA/MAFF	Develop free passage for fish species	Cost
	No expenditure	No re-establishment of flounder population
Sea Fisheries Committees	Improved understanding	Cost
	No expenditure	Less understanding No data for management

SSUE	OPTIONS
ISSUE 21: The run of migratory salmon through the Humber Estuary has declined since the 19th century	Improve water quality around Trent Falls and Lower River Ouse to facilitate free passage
	Provide free passage at obstructions at all stages of the tide
	Control exploitation via Net Limitation order or by laws
	Develop a Humber Salmonid recovery group
ISSUE 22: The recreational potential of the Estuary is not fully developed	
Sub-issue 1: A coordinated strategy for the development of recreational uses of the Estuary is required	Study present and potential uses
Sub-issue 2: Footpath access is restricted on some embankments particularly to disabled persons	Provide better footpaths using small stone material
	Provide better gate access
	Provide car parks
Sub-issue 3: Potential conflicts exist between recreational activities and other users	Work with other interested parties to develop management strategies

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
RA/Effluent dischorgers	General environmental benefit	Cost to dischargers
IRA .	Passage for migratory fish to spawning grounds	Cost
IRA/North Eastern Sea Fisheries iommittee	Limit exploitation until recovery is strong enough to support sustainable fishery	
NRA	Co-ordinate the recovery of migratory fish	
IRA/Local Authorities/	Better understanding of present and	Cost
ports Council	future requirements	
NRA/Local Authorities/ Sports Council	Provide better access to all users	Cost May provide access for inappropriate users
NRA/Local Authorities/ Sports Council	Provide better access to all users	Cost
NRA/Local Authorities	Provide better access to all users	Cost
	Strategic approach	

SSUE	OPTIONS
SSUE 23: The educational value of the Estuary has significant	Assess the Educational Potential
potential for future development	Increased involvement in existing facilities
ISSUE 24: Enforcement of the commercial eel fishery is not consistent	Develop a coordinated and consistent approach to enforcement
ISSUE 25: The potential to reclaim land along the Estuary poses a threat to its flora and fauna	Control land reclamation through liaison with local planning authorities
	Allow development without stringent controls
	Discourage land reclamation
ISSUE 26: Development on areas of contaminated land has the	Persuade Local Authorities not to allow building on contaminated land
potential to pollute, but provides opportunity to clean up existing problems	Ensure the pollutants within the site are effectively contained
	Ensure the pollutants within the site are effectively removed
	Seek legislative change

	RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
_	NRA/Local Councils	Maximise educational potential	Cost
	NRA/Others	Greater understanding	
	NRA	Improve understanding of exploitation Develop consistent arrangements for eel fishermen	Potential increase of restrictions on eel fishermen
	NRA/Local Planning Authorities	Controlled economic development Protection for flora and fauna	Changes to Estuary flow patterns may lead to siltation at havens Potential loss of habitat
	Local Planning Authorities/NRA/ Developer	Unrestricted economic development	Loss of habitat, flora and fauna Siltation and erosion patterns may be changed
	Local Planning Authorities/NRA	No threat to flora and fauna No change to siltation and erosion patterns	Economic development hindered
	NRA/Local Planning Authorities/ Government	Risk of pollution not increased	Does not permit land reclamation
	NRA/Local Planning Authorities/ Developer	Reduced risk of pollution	Cost Residual risk of pollution
	NRA/Local Planning Authorities/ Developer	Reduced risk of pollution Cleans up existing problems	Cost
	NRA/Government	Reduced risk of pollution	Timescale of change for legislatio

ISSUE	OPTIONS
ISSUE 27: Development involving the controlled storage and transportation of hazardous materials within the catchment may create a pollution and health and safety risk	Ensure appropriate pollution prevention measures are in place Ensure high risk sites are situated in areas with appropriate flood protection Ensure adequate emergency procedures are in place and publicised
ISSUE 28: There is a need to improve liaison with local planning authorities in order that NRA recommendations areadequately considered in the planning process	To increase NRA influences in the planning process a) by contributing to the formulation of National Planning Policy b) by seeking the inclusion of NRA policies into development plans
	c) by agreeing the inclusion of NRA comments in planning application decisions Encourage environmental enhancements as part of development/redevelopment

RESPONSIBILITY	ADVANTAGES	DISADVANTAGES
NRA/Local Planning Authorities/ Developer/Operator	Reduced risk of pollution	Cost
NRA/Local Planning Authorities/ Developer	Reduced risk of pollution	Restriction of development
NRA/Emergency Services/ Local Authorities/Developer/ Site Owner	Effective response to emergency incidents	Cost
Dept of Environment/NRA	Reduced planning and operational costs	
Dept of Environment/NRA	Clear guidance for landowners and developers on acceptable uses of land	
NRA/Local Planning Authorities/	New development/redevelopment would have regard to constraints aimed at conserving the water environment	
NRA/Local Planning Authorities	Reduces chance of inappropriate use of land	
NRA/Developers	New development/redevelopment would have regard to constraints aimed at conserving the water environment	

COMMENTS	
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COMMENTS

The National Rivers Authority **Guardians of the Water Environment**

The National Rivers Authority is responsible for a wide range of regulatory and statutory duties connected with the water environment.

Created in 1989 under the Water Act it comprises a national policy body coordinating the activities of 8 regional groups.

The main functions of the NRA are:

Water resources

 The planning of resources to meet the water needs of the country; licensing companies, organisations and individuals to abstract water and monitoring the licences.

Environmental quality and — Pollution Control

maintaining and improving water quality in rivers, estuaries and coastal seas; granting consents for discharges to the water environment; monitoring water quality; pollution control.

Flood defence

 the general supervision of flood defences; the carrying out of works on main rivers and sea defences.

Fisheries

 the maintenance, improvement and development of fisheries in inland waters including licensing, re-stocking and enforcement functions.

Conservation

 furthering the conservation of the water environment and protecting its amenity.

Navigation and Recreation —

navigation responsibilities in three regions — Anglian, Southern and Thames and the provision and maintenance of recreational facilities on rivers and waters under its control.

